CDBG-CV: The Basics

International Economic Development Council COVID-19 Webinar Series

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Agenda

- CDBG A Reliable Funding Conduit
- CARES Act Funding
- HUD Actions to Date and What's to Come?
- Deployment Considerations

CDBG– A Reliable Funding Conduit

- In existence since 1974, CDBG annually funds to more than 1,200 jurisdictions.
- Local officials are familiar with CDBG's operational framework and basic program requirements.
- Eligible activities encompass infrastructure, housing, economic development, and public services, enabling CDBG to address many needs.
- There has been extensive use of CDBG by Congress to deliver emergency and recovery funding, including:
 - More than \$90 billion in CDBG-Disaster Recovery funding since 2001;
 - \$7 billion for Neighborhood Stabilization Program funding between 2008 and 2010; and
 - The \$1 billion for CDBG-Recovery Act in 2009.

CARES Act Funding for CDBG



The CARES Act directs HUD to allocate in three tranches:

- \$2 billion to all grantees within 30 days of enactment (NLT 4-26-20).
- \$1 billion to states & territories NLT 5-11-20 based on factors in CARES Act and HUD input.
- \$2 billion on rolling basis "to the State or ... local government, at the discretion of the Secretary, according to a formula based on factors to be determined by the Secretary".

The CARES Act provides a range of relief on statutory points. Most importantly, it removes the cap on public service expenditures and extends flexibilities to regular FY 2019 and 2020 funding.

HUD Actions to Date / What's to Come

To Date

- Initial \$2 billion allocation announced April 2
 - https://www.hud.gov/program_offices/comm_planning/budget/fy20/
- Guidance issued April 9
 - https://www.hudexchange.info/programs/cdbg/disease/

To Come

- Tranche 2 announcement by May 11
- Federal Register Notice with additional waivers and alternative requirements
- Tranche 3 allocation



CDBG-CV – Deployment Considerations

- Take action only with a clear direction and plan.
 - Ask: What are community needs and how can CDBG-CV address them?
 - <u>Action:</u> Be knowledgeable of other CARES Act funding sources. Some programs have narrow uses versus CDBG, so make informed choices that balance funding flexibility.
 - Action: Be aware of "duplication of benefit" issues if you are seeking FEMA funding.
- Consider your organization's strengths and weaknesses.
 - Ask: What can you accomplish with the staff you have?
 - Ask: Where do you have the appropriate controls, policies and procedures?
 - Action: Advocate to add additional staff as appropriate. There is additional administrative funding to support additional staffing needs.

CDBG-CV – Deployment Considerations

- Be mindful of applicable CDBG requirements and public optics.
 - Ask: Do funding uses provide relief in alignment with low-mod benefit requirements?
 - <u>Action:</u> Think about how actions appear to taxpaying public and those suffering economic hardship.
- Talk to HUD reps if you have questions and seek further relief if needed.
 - Action: Present your position and ask why not?



Questions? Thank you for listening

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Operationalizing a CDBG-CV Program in 45 Days









Design A Program



Provide Opportunity For Public Input



Implement The Program



Identify Key Stakeholders



- Convene, if not already meeting.
- Local and state government, and regional representatives of federal agencies.
 - o FEMA; HUD; SBA; EDA; HHS
- Stakeholders should have knowledge and the ability to act.

REPRESENTATIVES CAN INCLUDE

- Emergency Management
- Public Health
 - Health Department
 - Hospital Association
- Economic Development Organizations
- Local Banks:
 - Bankers Associations
 - Local Branch of Federal Reserve
- Nonprofit & Foundation Leadership



Identify Opportunities to Leverage Resources



Use the expertise of stakeholders to identify resources.

Federal

State

₩

Nonprofit

Prioritize flexible funding to ensure maximum use of significant appropriated resources.

FEMA

HHS

SBA

Avoid duplication of benefits (Stafford Act).

Triggered by federal disaster declaration.

Requires analysis to ensure assistance from more than one source is not used for the same need.

Most likely to occur with business grant programs where SBA funding is anticipated or received.





Design Program to Meet Identified Need

PUBLIC COMMENT PERIOD

DEFINE PROGRAM SCOPE

- Eligible Activity
- National Objective
- Beneficiaries
- Program Caps

EXECUTE SUBRECIPIENT AGREEMENTS

REVIEW

DEVELOP POLICIES & PROCEDURES

IDENTIFY STAFFING, APPLICATION, & ORGANIZATIONAL REQUIREMENTS

LAUNCH



Program Examples

- Payment of Nonfederal Cost
 Share FEMA Match
 - Activity must be CDBG eligible.
 - Adoption of FEMA environmental review possible.
- Food Bank
- Interim Mortgage Assistance
 - Currently capped at 3 months for CDBG-CV.
- Business Support Program
 - Assistance with SBA loan applications.

- Business Grant
 - Target program to address need SBA may not meet (under-banked or unbanked businesses).
 - o Target program to address specific local need.
 - Mainstreet/BID
 - Hospitality
 - Nonprofits
 - Critical supply chain businesses
 - Essential services
 - Must get SBA data for duplication of benefits analysis (direct feed).



Waivers

- Secretary has discretion.
 - Exceptions:
 - Fair Housing
 - Nondiscrimination
 - Davis Bacon
 - Environmental review.
- Consider waiver request if it can be justified based on DATA.
- HUD publishes all waivers granted each quarter in Federal Register.

WAIVERS UNDER CARES ACT

- 15% public benefit cap lifted also applies to FY 2019 and 2020 allocations.
- Public notice period for substantial amendments is 5 days, and virtual public hearings are acceptable.
- FY 2019 and 2020 allocations can be used to respond to COVID-19 if costs comply with CDBG requirements.
 - Pre-agreement and pre-award cost authority available for eligible activities.
- 24-month extension of interim mortgage assistance and tenant based rental assistance (HOPWA).



Prior Waivers Granted: CDBG-DR

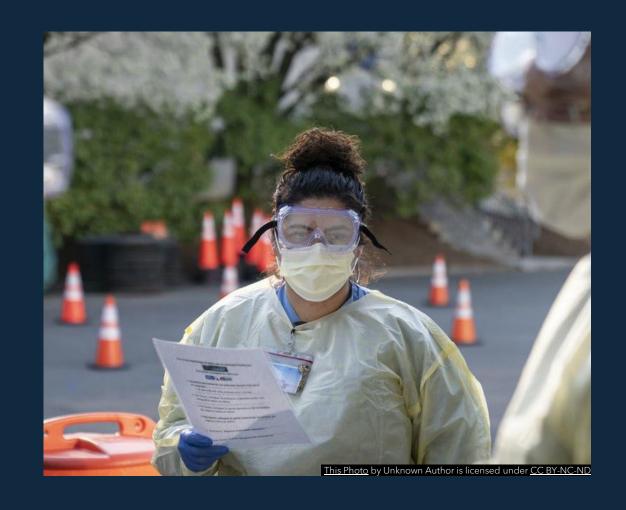


EXAMPLES INCLUDE:

- Removal of public benefit cap for business grant & loan programs.
 DR - General
- Permission for states to fund programs directly or subgrant to other subrecipients, including, but not limited to local governments.
 DR - General
- Emergency support for essential public services.
 DR - Specific

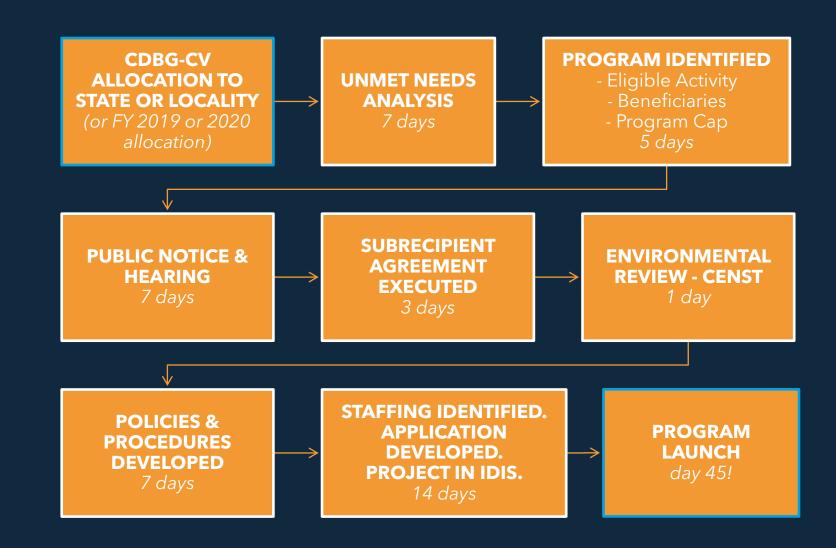
Documentation! Documentation! Documentation!

- CARES Act permits reimbursement of eligible expenses even if they occurred prior to the passage of the Act.
- Establish cost center and charge codes for ALL COVID-19-related activities.
- FEMA Public Assistance Category B Emergency Protective Measures:
 - Requires 25% local match as of today.
 - Broadly defined as activities to prevent and respond to COVID-19.
 - o Local match can be cash or in-kind.



Business Grant Program

WORKING CAPITAL ONLY





Interim Mortgage Assistance





HUD Resources

- HUD COVID-19 Webpage: https://www.hud.gov/coronavirus
- HUD Exchange COVID-19 Site: https://www.hudexchange.info/programs/covid-19/
- HUD Exchange (HUDx) Program-Specific Webpages:
 - CDBG: https://www.hudexchange.info/programs/cdbg/disease/
 - Environmental Review: https://www.hudexchange.info/news/office-of-environment-and-energy-guidance-in-response-to-covid-19/
 - o HOME Program: https://www.hudexchange.info/programs/home/covid-19/
 - SNAPS (Homelessness Programs): https://www.hudexchange.info/homelessness-assistance/diseases/#covid-19-key-resources



CDBG for Small Business Recovery Efforts

Raquel Favela, Senior Director



CDBG for Disaster Small Business Loan Funds

Tips & Best Practices

Source	Design	Use	Terms	Requirements	Leverage
Use CDBG Program Income to set up your SBLF - CDBG cannot be drawn in lump sum Identify other capital that can be used when CDBG isn't the right match	Create specific program design that meets national objectives: i.e. presumed benefit job retention, minority and women owned businesses	Decide what the loan funds will cover: working capital, equipment, inventory, etc. Environmental Review is a consideration	Determine Loan Terms: interest rates, term of loan Grants only for business disruption funds	Require training for larger loans Have policies and procedures for each funding source	Leverage regional resources by pooling funds with adjacent cities and counties



Leverage Resources

Economic Development Administration, SBA & CDFI







- Identify other loan funds operating through EDA, SBA, & CDFI's in the greater market
- Evaluate capacity of their underwriting staff and use them instead of creating your own
- Use their loan servicing infrastructure if they have capacity
- Identify Philanthropy that is aligned with mission
- Identify a Centralized Fund Administrator for your City and if possible, for your Region



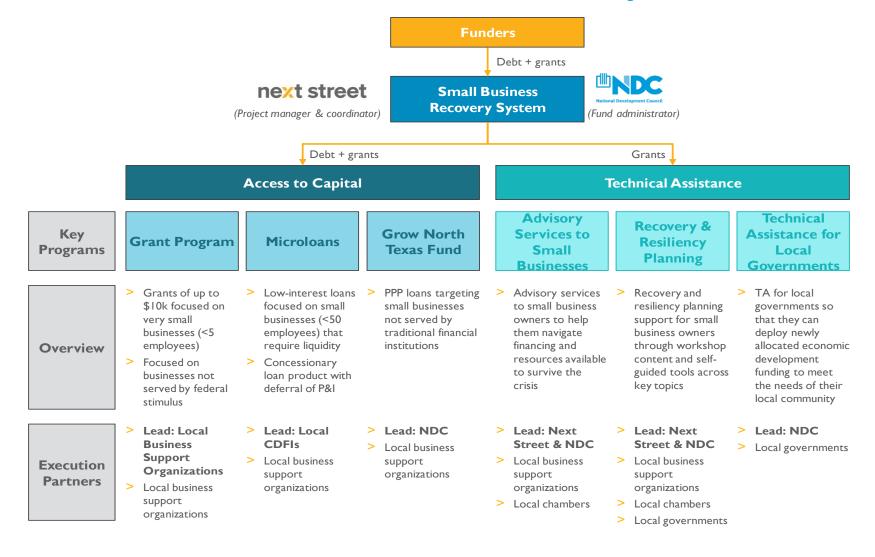
Advantages of Centralized Fund Administrator

Compliance, Credibility and Capacity

- Helps with regulatory compliance reporting i.e. certification of no Duplication of Benefits
- Attracts more capital from the Philanthropic and Investor community
- Focuses local energy on reaching minority and women owned businesses who are largely unbanked
- Creates capacity among trusted organizations and creates flow of assistance through a coordinated channel: business disruption funding, business assessment, technical assistance and training, resiliency planning, and long-term financing



North Texas Case Study





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